

Message Text

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SUBJECT: UNFDAC-CCINC TRAINING COORDINATION

1. IN LATE MAY, REPRESENTATIVES CCINC TRAINING SUBCOMMITTEE MET WITH MR PATRICK O'CARROLL OF CENTRAL TRAINING UNIT (CTU) OF DND. FOLLOWING ARE MAIN POINTS DISCUSSED WITH O'CARROLL AND PROPOSAL FOR ADDITIONAL COORDINATION CTU-CCINC TRAINING EFFORTS.

2. GOALS OF CTU TRAINING -- O'CARROLL POINTED OUT THAT HE HAS NO FIRM GUIDELINES OR LONG TERM PROGRAM PLANS WHICH ESTABLISH OBJECTIVES CTU TRAINING SHOULD ATTEMPT ACCOMPLISH. O'CARROLL INDICATED 1975 CTU EFFORTS AIMED AT PROMOTING REGIONAL TRAINING AND THAT 1976 EFFORTS WILL BE AIMED AT TRAINING INSTRUCTORS WITHIN COOPERATING COUNTRIES. ALSO
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IN 1976 HE HOPES SPONSOR WORKSHOP OF DIRECTORS OF POLICE ACADEMIES IN WESTERN EUROPE TO STANDARDIZE CURRICULUM IN NARCOTICS ENFORCEMENT FIELD. WITH EXCEPTION OF IN-COUNTRY COURSES, CTU TRAINING PLANS FOR 1975 PROVIDE NO

INDICATION OF CTU FOCUS ON MAJOR PRODUCING/TRAFFICKING COUNTRIES. WHILE WE AGREE THAT DEVELOPMENT OF IN-COUNTRY NARCOTICS INSTRUCTOR CAPABILITIES SHOULD BE GIVEN HIGH PRIORITY, WE BELIEVE IT SHOULD BE COUPLED WITH CONCENTRATION ON COUNTRIES MOST IMPORTANT AS DRUG PRODUCERS OR

TRAFFICKERS. MOREOVER, TRAINING MUST TAKE INTO ACCOUNT OVERALL IN-COUNTRY NARCOTICS ENFORCEMENT CAPABILITIES AND BE CLEARLY RELATED TO THE SIZE, EFFORTS AND LOCAL RESOURCES COMMITTED TO IN-COUNTRY TRAINING. O'CARROLL NOTED THAT HIS PLANNING FOR CTU PROGRAMS INVOLVES RELYING TO LARGE EXTENT ON UNDP RES REPS TO OBTAIN PARTICIPANTS BUT RES REPS OFTEN KNOW LITTLE ABOUT NARCOTICS MATTERS AND MAY GIVE IT LOW PRIORITY. TRAINING REQUESTED, THEREFORE, MAY NOT NECESSARILY BE TIED TO OVERALL HOST COUNTRY ENFORCEMENT REQUIREMENTS. MOREOVER, AS MANY OF THE COURSES ARE TAUGHT IN ONLY ENGLISH AND/OR FRENCH, ONLY LIMITED COUNTRIES CAN PROVIDE QUALIFIED PARTICIPANTS.

3. ADMINISTRATIVE SUPPORT -- O'CARROLL SAID THAT HE HAS NOT RECEIVED ADEQUATE ADMINISTRATIVE SUPPORT TO SUPPORT HIS TRAINING EFFORTS. HE HAS NO PERMANENT CLASSROOMS IN GENEVA WITH SIMULTANEOUS TRANSLATION FACILITIES. HE HAS DIFFICULTY IN OBTAINING INTERPRETERS. CTU HAS LITTLE ADMINISTRATIVE STAFF AND IT HAS NO CORPS OF TRAINERS. GIVEN THESE CONSTRAINTS, O'CARROLL POINTED OUT THAT HE IS ONLY CTU OFFICIALS WITH AUTHORITY TO PLAN AND DEVELOP EACH INDIVIDUAL TRAINING CLASS. IN-COUNTRY COURSE PLANNING NORMALLY INVOLVES ONE WEEK ADVANCE TRIP BY O'CARROLL AT WHICH TIME COURSE CURRICULUM AND INSTRUCTOR REQUIREMENTS ARE IDENTIFIED. GIVEN SHORT LEAD TIME, O'CARROLL SAID HE FELT HE MAY HAVE CONTINUING NEED CALL ON DEA AND U.S. CUSTOMS FOR GUEST INSTRUCTORS AT LAST MINUTE. O'CARROLL DID NOT GO INTO REASONS FOR APPARENT LACK OF ADMINISTRATIVE SUPPORT OR POSSIBILITY OF SECURING GREATER RESOURCES.

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4. CTU CURRICULA -- REGARDING COURSE CONTENT, BASED ON DISCUSSIONS WITH O'CARROLL AND PREVIOUS COMMUNICATIONS, MOST GENEVA BASED TRAINING APPEARS THEORETICAL IN NATURE WITH HEAVY CONCENTRATION ON INTERNATIONAL NARCOTICS TREATY OBLIGATION. IN-COUNTRY COURSES APPEAR PROVIDE MORE OPERATIONAL AND PRACTICAL NARCOTICS ENFORCEMENT TRAINING, BUT IT APPEARS IMPROVEMENT MAY BE NEEDED HERE. WE RELUCTANT COMMENT FURTHER ON CTU CURRICULUM BASED ON LIMITED INFORMATION AVAILABLE HERE.

5. CTU-CCINC AREAS OF RESPONSIBILITY -- WE DISCUSSED CONCEPT OF DIVIDING CTU-CCINC TRAINING RESPONSIBILITIES ALONG

GEOGRAPHIC AND FUNCTIONAL LINES SO THAT THERE IS NO CONFLICT IN AREAS EACH WOULD CONCENTRATE. WE POINTED OUT COUNTRIES WE NOW HEAVILY INVOLVE BILATERALLY AND COUNTRIES WE SEE NEED FOR GREATER CTU TRAINING. AS CURRENTLY PLANNED THERE WILL BE SOME DUPLICATION IN CTU-CCINC TRAINING PROGRAMS; FOR EXAMPLE, CTU WORKING ON IN-COUNTRY

TRAINING PROGRAMS IN BOLIVIA AND ARGENTINA WHERE WE HAVE SIGNIFICANT BILATERAL PROGRAMS. WE AGREED TO FURTHER DISCUSS SPECIFIC AREAS OF RESPONSIBILITY WHEN CTU HAS DEVELOPED 1976 TRAINING PROJECTIONS.

6. EVALUATION -- O'CARROLL SAID THAT UNFDAC PLANS FUND EVALUATION OF CTU TRAINING THIS FALL BY OUTSIDE ORGANIZATION. TERMS OF REFERENCE OF THIS STUDY WERE NOT DESCRIBED. WE BELIEVE THIS EXCELLENT OPPORTUNITY FOCUS ON CRITICAL PROBLEMS WE SEE WITH CTU TRAINING WHICH SHOULD INCLUDE ANALYSIS OF:

(A) PURPOSE OF CTU TRAINING AND OBJECTIVES IT SHOULD ATTEMPT ACHIEVE;

(B) INTEGRATION OF TRAINING INTO OVERALL IN-COUNTRY ENFORCEMENT EFFORTS;

(C) TYPES OF TRAINING TO BE PROVIDED;

(D) LOGISTICAL SUPPORT REQUIRED;

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(E) GEOGRAPHIC AREAS OF RESPONSIBILITY.

WE SUGGESTED THAT RAY CHAMBERS WHO NOW DIRECTS FSI COURSE TO PREPARE DEA AND CUSTOMS AGENTS FOR OVERSEAS ASSIGNMENTS AND WHO EARLIER UNDERTOOK IMPRESSIVE EVALUATION OF DEA AND CUSTOMS TRAINING FOR CCINC WOULD BE EXCELLENT CANDIDATE TO PERFORM SURVEY CTU TRAINING. O'CARROLL WAS EXTREMELY RELUCTANT CONSIDER CHAMBERS, NOTING THAT THIS COULD BE VIEWED AS TOO GREAT AN AMERICAN INFLUENCE ON MULTILATERAL ORGANIZATION. WE UNDERSTAND T T O'CARROLL IS MOVING FORWARD OBTAIN SERVICES OF FORMER COLLEAGUE, ARTHUR BRANDSTETTER OF LAW ENFORCEMENT CENTER, MICHIGAN STATE UNIVERSITY FOR THIS REVIEW.

7. INSTRUCTOR TEAMS-- O'CARROLL POINTED OUT THAT ONE REASON HE WISHED MEET WITH CCINC OFFICIALS WAS OBTAIN OUR BLESSINGS HIS PROPOSAL FOR SIX TEAMS OF FOUR TRAINERS EACH TO TRAVEL AROUND PROVIDING INSTRUCTOR TRAINING COURSES. HE SAID THAT IF USG AGREED THIS PROPOSAL HE WOULD HAVE BETTER CHANCE OBTAIN UNFDAC APPROVAL. WE POINTED

OUT THAT WHILE WE AGREE ON NEED TO DEVELOP BETTER IN-COUNTRY TRAINING FACILITIES, AN ASSESSMENT OF EACH COUNTRY'S TRAINING CAPABILITIES SHOULD BE UNDERTAKEN FIRST SO THAT INSTRUCTOR DEVELOPMENT WOULD BE CLEARLY RELATED TO EACH COUNTRY'S NEEDS.

8. FUTURE PLANS -- WE BELIEVE THIS PLANNED REVIEW OF CTU TRAINING PROVIDES APPROPRIATE VEHICLE TO STUDY CONCEPT AND MODALITIES OF CTU TRAINING AND PROVIDE GUIDE FOR FUTURE PLANNING. A FORTHRIGHT AND INDEPTH EVALUATION WOULD PROVIDE MOST USEFUL FRAMEWORK FOR PROGRAMMING BOTH CCINC AND CTU RESOURCES OVER NEXT SEVERAL FISCAL YEARS. WHILE WE MAY NOT BE ABLE INFLUENCE DIRECTION AND PERFORMANCE OF THIS REVIEW, WE NONETHELESS SEE NEED TAKE MORE INDEPTH LOOK AT CTU TRAINING AND DISCUSS OUR CONCERNS WITH U.S. REPS IN GENEVA. BASED THESE DISCUSSIONS, WE WOULD LIKE DEVELOP PLAN OF ACTION MAKE KNOWN OUR SUGGESTIONS FOR ENHANCING CTU TRAINING CAPABILITIES TO UNFDAC STAFF AND HOPEFULLY FURTHER DELINEATE CCINC AND CTU RESPONSIBILITIES. O'CARROLL AGREED RECEIVE U.S. OFFICIALS FOR FURTHER DISCUSSIONS TOPICS DISCUSSED ABOVE
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AND SHOW CTU TRAINING FACILITIES AND OPERATIONS. WE ARE CONSIDERING VISIT TO GENEVA BY RAY CHAMBERS AND CRAIG BUCK (S/NM REPRESENTATIVE ON CCINC TRAINING SUBCOMMITTEE) TO MEET FIRST WITH O'CARROLL TO REVIEW ABOVE POINTS. THEY WOULD THEN FURTHER DISCUSS PROBLEMS AND POSSIBLE AREAS OF COOPERATION WITH BETTY GOUGH.

9. SINCE BOTH CHAMBERS AND BUCK PLAN ATTEND EUROPEAN REGIONAL NARCOTICS COORDINATORS CONFERENCE IN PARIS SEPTEMBER 16-17, WE WOULD SUGGEST SEPTEMBER 18-19 FOR DISCUSSIONS IN GENEVA PER PARA 8.

10. WOULD APPRECIATE YOUR COMMENTS. INGERSOLL

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